# COMMONS CONSERVATORS 

MEETING 6 DECEMBER 2018
BUDGET AND PRECEPT 2019/20

## General Background, Inflation

1. The Conservators are required to approve a budget for the coming financial year and to issue a precept to the Borough Council. The precept will form part of the special expenses charged to council taxpayers in the former Royal Tunbridge Wells Borough area and the Rusthall Parish Council area.
2. The RPI showed an annual increase of $3.3 \%$ in September 2018. The Consumer Price Index, which is the Bank of England's preferred target measure of the general level of goods and services, was an annual change of $2.2 \%$ in September.

## Revised Estimate of Net Expenditure and Revenue Balance for 2018/19

3. The revised estimate of net expenditure for the current year is a surplus of $£ 395$ (this excludes expenditure from the Hospital Site Planning Payment and the Dandara Maintenance Payment. The budget for 2018/19 projected a general revenue balance of $£ 39,474$ at 31 March 2018 but the actual general revenue balance brought forward was $\mathfrak{£ 3 3 , 2 9 1 \text { . This was the result of additional spending in 2017/18. The balance carried } { } ^ { 2 } \text { . } { } ^ { 2 } \text { . }}$ forward to 2019/20 is estimated to be $£ 33,686$ (excluding the Planning Income and Dandara Maintenance contribution carried forward).

## Estimated Expenditure for 2019/20

4. Estimated gross expenditure for 2019/20 (excluding expenditure from planning and
 Estimated net expenditure (excluding planning and maintenance contribution expenditure but before precept income) is $\mathfrak{£} 164,885$. The precept for $2018 / 19$ is £156,000
Further details of the proposed budget are set out below.

## Administration

5. Salaries of the Warden and the part time Administration Assistant (now re-titled Assistant Clerk) are determined by the Commons Conservators. At the June 2018 meeting the Conservators considered a salary review of both posts which took into account a job evaluation and the cost of living and pay award background reported to the March meeting. The cost in excess of the $2 \%$ pay award provision (£775) has been met from the contingency. It is proposed that the salaries budget for 2019/20 includes a provision for a $2.2 \%$ increase in line with recent CPI. The March 2019 meeting will be able to consider the latest background and determine the increase. Any additional
percentage which may be agreed would have to be met from the Contingency for 2019/20.
6. The September meeting agreed the way forward for the replacement of the Clerk (now re-titled Director of the Commons and Clerk to the Conservators). The additional cost in a full year will be $£ 3,566$. For a further year there will be no increase in the expense allowances paid to the Treasurer.
7. Provision is again made for the Travellers Protocol contribution of $£ 500$ which will be paid to the Borough Council.
8. Provision is also made for an increase in the Council's payroll processing charge to $£ 325$. Other administration costs are increased for inflation where appropriate.

## Management Plan, Maintenance

9. Litter - A 3 year contract to commence in April 2018 was agreed in December 2017. The cost in 2018/19 is $£ 24168$. The cost will be increased by the change in the CPI to September 2018 The cost next year will be $£ 24650$. Once again there is an additional provision of $£ 1000$ for the increasing problem of fly tipping and the removal of illegal camps. There is a separate unchanged provision of $£ 2,500$ for the estimated cost of dog litter bags next year. The bags will ordered this year and received next therefore no cost in 2018/19.

10 Grass cutting -A 3 year contract to commence in April 2018 was agreed in December 2017. The cost in 2018/19 is $£ 11,280$. This contract will also be adjusted for the change in the CPI to September 2018. The cost next year is $£ 11500$.

11 Tree Maintenance - The provision of $£ 19,800$ is the current year's budget increased for inflation and is considered sufficient to ensure an appropriate level of work and management of the risks. A separate unchanged provision of $£ 720$ is included for the cost of the Roadside Tree Survey

12 Management Plan, Maintenance of Cleared Areas and Other Maintenance - The proposed budget for the maintenance of cleared areas is $£ 26,300$; an increase of approximately $3 \%$ for inflation.

The provisions for Tree Maintenance and Maintenance of Cleared Areas need to be aligned with the management plan priorities and the proposed work programme for the year.

An unchanged provision of $£ 1000$ is made for the maintenance and replacement of litter bins.
Seat Maintenance and Replacement is reduced from $\mathfrak{£ 3 5 0 0}$ to $£ 2000$.
The budget for posts and barriers is unchanged at $£ 5000$.
Footpath maintenance is increased from $£ 3000$ to $£ 3500$.
Drainage is unchanged at $£ 2000$.

## Projects and other expenditure funded by Grants, Contributions and Donations

13. The proposals agreed as part of the Hospital Site Planning contribution agreement are being implemented.. Annual expenditure from the Dandara Maintenance contribution also commenced in 2018/19. A Section 106 contribution of $£ 9144$ has been agreed with Dandara in respect of the Union Square development. This will be received in 2019/20 or later.
14. The annual grant of $£ 1,485$ from Natural England, which commenced in 2010/11, will continue for the remaining part of the 10 year agreement. At this stage no other external funding has been agreed for next year. Consequently, no projects with specific external funding have been identified for inclusion in the proposed budget. No provision is made this year for general donations because of their uncertainty.

## Interest Income

15. The interest income earned on the revenue balance and net cash flow remains significantly reduced as bank base rate and savings rates continue at a very low level.

## Revenue Balance

16 The actual and projected balances including the recommended precept increase are:

|  | Actual <br> 31 March 2018 | Projected <br> 31 March 2019 | Projected <br> 31 March 2020 |
| :--- | ---: | ---: | ---: |
|  | $£$ <br> $£$ |  |  |
| General | 33,291 | 33,686 | 30,701 |
| Hospital Site Payment | 4,823 | NIL | NIL |
| Union House <br> Maintenance Payment | 2,000 | 1,585 | 1,085 |
| Total | 40,114 | 35,271 | 31,786 |

If there is no increase in the precept then the projected general revenue balance will fall to $£ 24,801$. When considering the appropriate level of the balance the following should be taken into account:-

1. The Conservators do not have a power to borrow to meet capital expenditure. Therefore, any capital expenditure would have to be met from current income and reserves. There are no current plans for capital expenditure.
2. Although precept income is paid on 30 April and 31 October a working balance, equivalent to at least one month's gross expenditure should be maintained.
3. A small contingency is included in the budget to deal with unavoidable differences in the cost or volume of work and administration.. A balance should also be maintained to meet unexpected expenditure or liabilities arising in the year which would need to be met before the following year's precept request could be considered and, if approved, paid by the Borough Council. Having regard to the potential financial impact of all the risks it is recommended that the Conservators should aim towards a minimum general balance of approximately $£ 35,000$.
4. The projected balance at the end of $2019 / 20$ will continue to fall below the minimum target. Therefore, the Conservators need to ensure that the detailed work programme for the year is developed and monitored in association with the approved budget. Options to defer or reduce discretionary and non- contractual spending should be identified to provide flexibility in the year.

## Precept

17. The County of Kent Act 1981 sets a limit on the precept which may not be exceeded without the approval of the Borough Council. An increase in the limit was approved by the Council in November 1983. On the abolition of the old rating system in 1990/91, and similarly on the change to council tax, the limit was to be adjusted each year in accordance with the annual changes in the Retail Price Index as measured by the change in the index for the September prior to the financial year. The index change at September 2018 was an increase of $3.3 \%$ and will result in a limit of $£ 161,918$ for 2019/20.
18. The $2018 / 19$ precept of $£ 156,000$ was an increase of $4.0 \%$. Changes in the immediate preceding years were:

| $2017 / 18$ | $3.5 \%$ |
| :--- | :--- |
| $2016 / 17$ | $1.4 \%$ |
| $2015 / 16$ | $7.4 \%$ |
| $2014 / 15$ | $2 \%$ |
| $2013 / 14$ | $2 \%$ |
| $2012 / 13$ | NIL |
| $2011 / 12$ | $2.7 \%$ |
| $2010 / 11$ | NIL |

19. Therefore, taking into account the above limit, the estimated net expenditure for next year and the estimated reserve position it is proposed that the precept for 2019/20 should be $£ 161,900$; an increase of $£ 5,900(3.8 \%)$.

## RECOMMENDED

1. That the proposed budget for 2019/20 be approved; and
2. That the precept requirement for $2019 / 20$ be $\mathfrak{£ 1 6 1 , 9 0 0 \text { . }}$

G. Levitt<br>Treasurer

ACTUAL

| Previous |
| :--- |
| Year |
| £ |$\quad$ Proposed Budget and Precept 2019/20

$\quad$ EXPENDITURE
SALARIES AND EXPENSES
48,318 Warden and Admin Support- Salary/NI/Pension
2,228 General Expenses Allowances
99 Uniform and Protective Clothing
600 Storage Rental
0 Car Mileage
216 Payroll processing charge
145 Office Equipment
288 Telephone
2,231 Insurances
972 Audit Fees
736 Printing, Stationery, Newspapers etc
0 Postages
72 Meetings
500 Travellers Protocol Contribution
0 Miscellaneous

| BUDGET | ACTUAL |
| :---: | :---: |
| CURRENT | To Date |
| YEAR |  |
| $£$ | $£$ |


| PROJECTION | PROPOSED |
| :---: | :---: |
| FOR | BUDGET |
| YEAR | $2019 / 20$ |
| $£$ | $£$ |

## TUNBRIDGE WELLS COMMONS CONSERVATORS

 2018/19| 6,635 Work/purchases funded by contributions etc |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| 0 Strangers Ave Clearing etc Amberley | 0 | 480 | 480 | 0 |
| 0 Racecourse Improvement -new path West -Freehold Tenant: | 0 | 0 | 2040 | 0 |
| 0 Racecourse Improvement -new path East -Freehold Tenant: | 0 | 0 | 1800 | 0 |
| 0 Clearance at Fir Tree Pond - Freehold Tenants | 0 | 1,080 | 2160 | 0 |
| 0 Clearance adjacent to Cabbage Stalk Lane - Freehold Tenar | 0 | 665 | 665 | 0 |
| 0 Clearance Happy Valley - cherry laurel etc Freehok | 0 | 1,080 | 1920 | 0 |
| 0 Clearance Happy Valley - remove scrub etc Freeho | 0 | 1,080 | 1920 | 0 |
| 99708 | 96329 | 30086 | 109268 | 101100 |
| NON RECURRING |  |  |  |  |
| 0 Litter bins - Hosp' Site Contr' | 1700 | 0 | 0 | 0 |
| 0 Dispensers - Hosp' Site Contr' | 0 | 0 | 1900 | 0 |
| 0 Racecourse Clearance - Hosp' Site Contr; | 0 | 0 | 0 | 0 |
| 0 St Helena Clearance - Hosp' Site Contr' | 1800 | 660 | 973 | 0 |
| 1,560 Bench Renovation - Hosp' Site Contr' | 1232 | 1,140 | 1950 | 0 |
| 1,560 | 4,732 | 1,800 | 4,823 | 0 |
| 0 CONTINGENCY | 8,000 | 0 | 1000 | 4000 |
| 157673 TOTAL EXPENDITURE | 166590 | 62615 | 174577 | 167935 |
| INCOME |  |  |  |  |
| 1,464 Contributions-Seats | 0 | 0 | 0 | 0 |
| 6,300 Contributions- Works and Purchases (see note) | 0 | 679 | 11185 | 0 |
| 1,113 Other Contributions-General | 0 | 1,000 | 1000 | 1000 |
| 0 Administration Fees | 0 | 0 | 0 | 0 |
| 2 Interest | 75 | 23 | 75 | 75 |
| 0 Miscellaneous Income | 0 | 0 | 0 | 0 |
| 150,000 Tunbridge Wells Borough Council Precept | 156,000 | 156,000 | 156,000 | 161,900 |
| 1,106 Natural England - Higher Level Stewardship | 1474 | 0 | 1474 | 1475 |
| 0 Planning Agreement Income | 0 | 0 | 0 | 0 |
| 0 Future Maintenance Income | 0 | 0 | 0 | 0 |
| 159985 TOTAL INCOME | 157549 | 157702 | 169734 | 164450 |
| -2312 NET EXPENDITURE (Surplus - ) | 9041 | -95087 | 4843 | 3485 |
| 37,802 RESERVE BROUGHT FORWARD | 45706 |  | 40,114 | 35271 |
| 40114 RESERVE CARRIED FORWARD | 36665 |  | 35271 | 31786 |

